

REAL ESTATE TRANSFER FEE

The following is a brief description of the real estate transfer fee. It is intended to give an overview of how the fee works, the amount of revenue collected under the fee, and a list of the types of transfers that are exempt from the fee.

Background

The real estate transfer fee was implemented in 1969, the year the federal stamp tax on real estate transfers was repealed. The current fee is \$0.30 for each \$100 of value or fraction thereof of the value of the property being transferred. For transfers that are a gift or for nominal consideration, the fee is based on the estimated market value of the property. Value data on real estate transfer fee returns are the main source of data Department of Revenue (DOR) uses in its annual determination and certification of municipal equalized values.

All real estate transfer fee returns must be filed electronically. If a return is filed correctly, a receipt is generated. This receipt, the property deed, and the proper fee are filed with the register of deeds to complete the transfer process. Of the total fee, counties receive 20 percent and the state retains the remaining 80 percent.

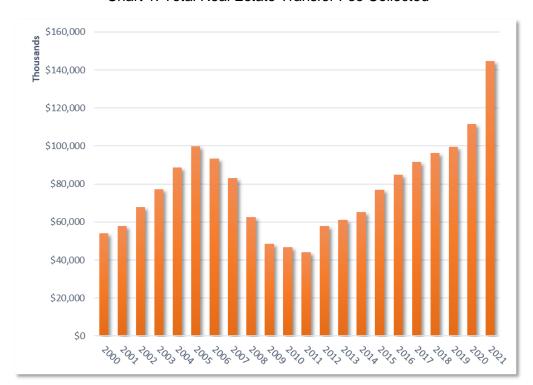


Chart 1: Total Real Estate Transfer Fee Collected

The total amount of real estate transfer fee collected in Wisconsin showed steady increases from \$54.0 million in 2000 to \$99.9 million in 2005. During the period between 2006 and 2011, however, the amount declined sharply from \$93.3 to \$44.2 million. Since 2012, the fee collected has increased each year from \$57.8 million to \$144.6 million in 2021. Appendix I contains additional statistics on real estate transfer fee collections.

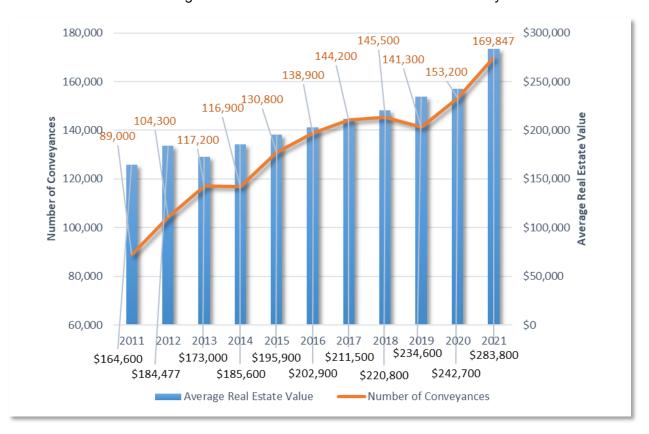


Chart 2: Average Real Estate Value and the Number of Conveyances¹

Since 2011, the average real estate value has been showing an upward trend, and the market in Wisconsin has been experiencing increasing levels of activity in real estate transfers. During the period, the average real estate value has been somewhere between \$164,600 and \$283,800. In general, the number of conveyances, excluding those that were exempt from the fee, has continued to increase during the same period from 89,000 in 2011 to over 169,847 in 2021. Appendix I contains additional statistics on real estate values and conveyances.

Exemptions from the Fee

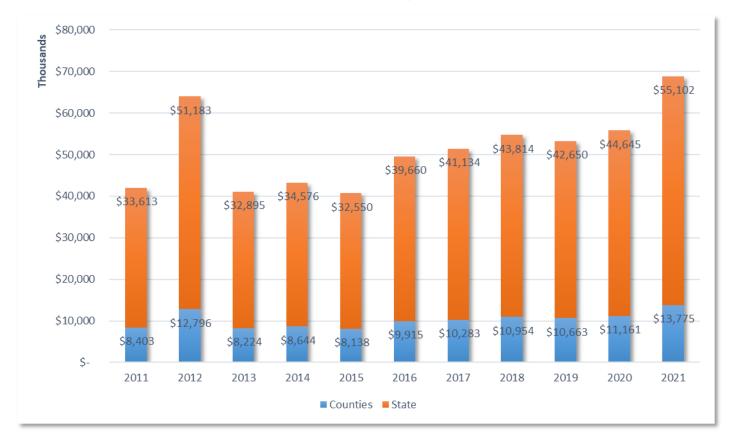
A real estate transfer is taxable unless exempted by law. A transfer could also be exempt if it does not meet the definition of a "conveyance" (such as an easement or a lease for less than 99 years), or because they are not deemed a sale. See Appendix IV for the types of conveyances exempt under Section 77.25, with the sub-section under which the exemption is granted.

Fiscal Effect of the Exemptions

¹ The number excludes conveyances that were exempt from the real estate transfer fee.

The revenue loss of exemptions to the state (orange) and counties (blue) are shown in Chart 3 below. The estimated revenue loss due to a fee exemption only account for cases where a return is required for an exempt property. With that, the estimates <u>maybe</u> understated since certain² exempted conveyances are not required to file a return. The average revenue loss for the state between 2011 and 2021 was approximately \$41.0 million. Appendix III and IV have additional statistics on exemptions.





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² Wis. Stats. <u>77.255</u> excludes conveyances exempt under s.77.25(1) and 77.25(10m) from filing requirements. Appendix IV has additional information on exemptions.

APPENDIX

| | Appendix I: Real Estate Value Subject to Real Estate Transfer Fee | | | | |
|------|---|------------------|-----------|-----------|---------------|
| | Number of | Total Real | Average | Median | Maximum |
| Year | Conveyances ³ | Estate Value | Value | Value | Value |
| 2011 | 89,031 | \$14,657,325,611 | \$164,632 | \$109,000 | \$40,800,000 |
| 2012 | 104,256 | \$19,232,797,030 | \$184,477 | \$115,985 | \$389,968,175 |
| 2013 | 117,169 | \$20,271,333,136 | \$173,009 | \$120,000 | \$51,870,000 |
| 2014 | 116,872 | \$21,690,893,617 | \$185,595 | \$124,000 | \$72,163,875 |
| 2015 | 130,775 | \$25,615,028,336 | \$195,871 | \$130,000 | \$38,000,000 |
| 2016 | 138,925 | \$28,186,117,658 | \$202,887 | \$127,000 | \$186,000,000 |
| 2017 | 144,245 | \$30,508,677,645 | \$211,506 | \$142,500 | \$144,974,300 |
| 2018 | 145,471 | \$32,119,841,961 | \$220,798 | \$150,000 | \$69,320,000 |
| 2019 | 141,277 | \$33,143,162,707 | \$234,597 | \$160,000 | \$101,250,000 |
| 2020 | 153,232 | \$37,182,434,362 | \$242,655 | \$172,000 | \$150,827,400 |
| 2021 | 169,847 | \$48,205,120,452 | \$283,815 | \$187,000 | \$171,180,000 |

| Appendix II: | Appendix II: Real Estate Transfer Fee per Conveyances Subject to Fee | | | | | |
|--------------|--|-----------------|----------------|--|--|--|
| | Total Real Estate | Average Fee Per | Median Fee Per | | | |
| Year | Transfer Fee | Conveyance | Conveyance | | | |
| 2011 | \$43,976,385 | \$494 | \$327 | | | |
| 2012 | \$57,709,283 | \$554 | \$348 | | | |
| 2013 | \$60,815,111 | \$519 | \$360 | | | |
| 2014 | \$65,075,549 | \$557 | \$372 | | | |
| 2015 | \$76,846,246 | \$588 | \$390 | | | |
| 2016 | \$84,550,757 | \$609 | \$408 | | | |
| 2017 | \$91,526,106 | \$635 | \$428 | | | |
| 2018 | \$96,360,154 | \$662 | \$450 | | | |
| 2019 | \$99,429,548 | \$704 | \$480 | | | |
| 2020 | \$111,546,620 | \$728 | \$516 | | | |
| 2021 | \$144,616,908 | \$851 | \$516 | | | |

| Appendix III: | Appendix III: Fiscal Effects of the Real Estate Transfer Fee Exemptions4 | | | | | | |
|---------------|--|--------------|--------------|--|--|--|--|
| Year | State | County | Total | | | | |
| 2011 | \$33,612,671 | \$8,403,168 | \$42,015,838 | | | | |
| 2012 | \$51,183,370 | \$12,795,843 | \$63,979,213 | | | | |
| 2013 | \$32,894,981 | \$8,223,745 | \$41,118,726 | | | | |
| 2014 | \$34,576,288 | \$8,644,072 | \$43,220,360 | | | | |
| 2015 | \$32,550,323 | \$8,137,581 | \$40,687,904 | | | | |
| 2016 | \$39,660,038 | \$9,915,009 | \$49,575,047 | | | | |
| 2017 | \$41,133,910 | \$10,283,477 | \$51,417,387 | | | | |
| 2018 | \$43,814,043 | \$10,953,511 | \$54,767,554 | | | | |
| 2019 | \$42,650,419 | \$10,662,605 | \$53,313,024 | | | | |
| 2020 | \$44,644,787 | \$11,161,197 | \$55,805,984 | | | | |

 $^{^{\}rm 3}$ The number excludes conveyances that are exempt from the real estate transfer fee.

⁴ The figures excludes conveyances that are not required to file the real estate transfer fee returns.

| Appendix III: Fiscal Effects of the Real Estate Transfer Fee Exemptions ⁴ | | | | | |
|--|--------------|--------------|--------------|--|--|
| Year | State | County | Total | | |
| 2021 | \$55,101,930 | \$13,775,482 | \$68,877,412 | | |

| Appendix IV: Real Estate Transfer Fee Exemptions for Calendar Year 2021 | | | | |
|---|--|-------------|-------------|-------------|
| Statutory Reference | Exemption | County | State | Total |
| 77.21 (1) | Easements. | N/A | N/A | \$0 |
| 77.21 (1) | Leases for less than 99 years. | N/A | N/A | \$0 |
| 77.25 (1)* | Conveyances made prior to October 1, 1969, the date the fee went into effect, are exempt from the fee and from filing a transfer fee return. | \$100 | \$300 | \$400 |
| 77.25 (2)* | Conveyances from the United States, the state of Wisconsin, or from an instrumentality, agency, or subdivision of either, are exempt from the fee. Prior to February 2016, these conveyances were also exempt from filing a transfer fee return unless the seller was also a lender for the transaction. | \$160,100 | \$640,500 | \$800,600 |
| 77.25 (2g) | Conveyances by gift to the United States, the state of Wisconsin, or to an instrumentality, agency, or subdivision of either, are exempt from the fee. | \$9,000 | \$35,800 | \$44,800 |
| 77.25 (2r)* | Conveyances of land by sale or dedication under s. 236.29 (1) or (2) [recoding of a plat] or s. 236.34 (1m) (e) [recording of a certified survey], or for the purpose of a road, street or highway, to the United States, the State of Wisconsin, or any instrumentality, agency or subdivision of either, is exempt from the fee. Prior to February 2016, these conveyances were also exempt from filing a transfer fee return. | \$14,200 | \$56,600 | \$70,800 |
| 77.25 (3) | Conveyances that confirm, correct, or reform a previously recorded conveyance are exempt from the fee if the new conveyance is made for no, nominal, or inadequate consideration. | \$1,461,900 | \$5,847,700 | \$7,309,600 |

| Appendix IV: Real Estate Transfer Fee Exemptions for Calendar Year 2021 | | | | |
|---|---|-----------|-------------|-------------|
| Statutory Reference | Exemption | County | State | Total |
| 77.25 (4)* | Conveyances on sales for delinquent taxes or assessments are exempt from the fee. These conveyances are also exempt from filing a transfer fee return. The fiscal effect may therefore be understated. Prior to February 2016, these conveyances were also exempt from filing a transfer fee return. | \$11,500 | \$45,800 | \$57,300 |
| 77.25 (5) | Conveyances on partition of real estate that belongs to several persons as co-owners to those persons are exempt from the fee. | \$32,400 | \$129,800 | \$162,200 |
| 77.25 (6) | Conveyances pursuant to mergers of corporations are exempt from the fee. | \$99,300 | \$397,300 | \$496,600 |
| 77.25 (6d) | Conveyances pursuant to partnerships reorganizing as limited liability partnerships are exempt from the fee. | \$2,700 | \$11,000 | \$13,700 |
| 77.25 (6m) | Conveyances pursuant to the conversion of a business entity to another form of business entity under s. 179.76 [domestic limited partnership], s. 180.1161 [domestic business corporation], s. 181.1161 [domestic non-stock corporation], or s. 183.1207 [domestic limited liability company] are exempt from the fee if, after the conversion, the ownership interests in the new entity are identical with the ownership interests in the original entity immediately preceding the conversion. | \$273,500 | \$1,094,000 | \$1,367,500 |
| 77.25(6q) | Pursuant to an interest exchange under s. 178.1131 | \$16,800 | \$67,200 | \$84,000 |
| 77.25(6t) | Pursuant to a domestication under s. 178.1151. | \$700 | \$2,800 | \$3,500 |

| Арр | Appendix IV: Real Estate Transfer Fee Exemptions for Calendar Year 2021 | | | | |
|------------------------|--|-------------|-------------|--------------|--|
| Statutory Reference | Exemption | County | State | Total | |
| 77.25 (7) | Conveyances by a subsidiary corporation to its parent corporation for no consideration, nominal consideration, or in sole consideration of cancellation, surrender or transfer of capital stock are exempt from the fee. | \$57,500 | \$230,000 | \$287,500 | |
| 77.25 (8) | Conveyances between parent and child, step-parent and step-child, and parent and son-in-law or daughter-in-law for nominal or no consideration are exempt from the fee. | \$723,500 | \$2,893,800 | \$3,617,300 | |
| 77.25 (8m) | Conveyances between a husband and wife are exempt from the fee. | \$2,059,700 | \$8,238,900 | \$10,298,600 | |
| 77.25 (8n) | Conveyances between an individual and his or her domestic partner under Chapter 770 (the "Domestic Partnership" Law) are exempt from the fee. | \$14,000 | \$56,000 | \$70,000 | |
| 77.25 (9) | Conveyances between agent and principal or from a trustee to a beneficiary without actual consideration are exempt from the fee. | \$939,000 | \$3,756,000 | \$4,695,000 | |
| 77.25 (10) | Conveyances to provide security or release security for a debt or obligation are exempt from the fee. However, for original land contracts filed before August 1, 1992, a transfer fee will be assessed when the documents relating to fulfillment of the land contract are filed. | \$38,500 | \$154,100 | \$192,600 | |
| 77.25 (10m) | Conveyances for sole purpose of designating a time of death (TOD) beneficiary under s. 705.15 [statute that permits non-probate transfers of property at time of death] are exempt from the fee. | \$115,300 | \$461,000 | \$576,300 | |
| 77.25 (11)* | Conveyances by will, descent, or survivorship are exempt from the fee. Prior to February 2016, these conveyances were also exempt from filing a transfer fee return. | \$1,962,000 | \$7,848,200 | \$9,810,200 | |

| Арр | Appendix IV: Real Estate Transfer Fee Exemptions for Calendar Year 2021 | | | | |
|------------------------|--|-----------|-------------|-------------|--|
| Statutory Reference | Exemption | County | State | Total | |
| 77.25 (11m) | Conveyances by non-probate transfer on death under s. 705.15 [statute that permits non-probate transfers of property at death] are exempt from the fee. | \$367,300 | \$1,469,200 | \$1,836,500 | |
| 77.25 (12) | Conveyances pursuant to or in lieu of condemnation are exempt from the fee. | \$8,500 | \$33,900 | \$42,400 | |
| 77.25 (13) | A provision of 2013 Wisconsin Act 66 provided that, beginning on December 14, 2013, conveyances of real estate having a value of \$1,000 or less are exempt from the fee. Prior to this date, the exemption applied to transfers of real estate having a value of \$100 or less. | \$600 | \$2,400 | \$3,000 | |
| 77.25 (14) | Conveyances under a foreclosure or a deed in lieu of a foreclosure to a person holding a mortgage or to a seller under a land contract are exempt from the fee. | \$254,500 | \$1,017,800 | \$1,272,300 | |
| 77.25 (15) | Conveyances between a corporation and its shareholders are exempt from the fee if (a) all of the stock in the corporation is owned by persons who are related to each other as spouses, lineal ascendants or descendants, siblings (by blood or by adoption), or spouses of siblings; (b) if the transfer is for no consideration except the assumption of debt or stock of the corporation; and (c) if the corporation owned the property for at least 3 years. | \$42,300 | \$169,000 | \$211,300 | |

| Appendix IV: Real Estate Transfer Fee Exemptions for Calendar Year 2021 | | | | |
|---|--|-------------|--------------|--------------|
| Statutory Reference | Exemption | County | State | Total |
| 77.25 (15m) | Conveyances between a partnership and one or more of its partners are exempt from the fee if (a) all of the partners are related to each other as spouses, lineal ascendants or descendants, siblings (by blood or adoption), or spouses of siblings; and (b) if the transfer is for no consideration other than the assumption of debt or an interest in the partnership. | \$55,100 | \$220,400 | \$275,500 |
| 77.25 (15s) | Conveyances between a limited liability company and one or more of its members are exempt from the fee if (a) all of the members are related to each other as spouses, lineal ascendants or descendants, siblings (by blood or adoption), or spouses of siblings; and (b) if transfer is for no consideration other than the assumption of debt or an interest in the limited liability company. | \$1,357,900 | \$5,431,600 | \$6,789,500 |
| 77.25 (16) | Conveyances to a trust are exempt if a transfer from the grantor to the beneficiary of the trust would be exempt under other provisions of the real estate transfer fee law (sec. 77.25, Wis. Stats.). | \$3,264,900 | \$13,059,700 | \$16,324,600 |
| 77.25 (17) | The recording of deeds in fulfillment of a land contract is exempt from the real estate transfer fee if the proper fee was paid when the land contract was recorded. (The fee on land contracts filed before August 1, 1992, is deferred until the contract is fulfilled. The fee on land contracts filed after July 31, 1992, is due when the contract is filed.) The intent of this provision is to prevent two fees from being imposed on the same land contract transaction. Therefore, this exemption does not reduce state revenues. | \$428,200 | \$1,712,600 | \$2,140,800 |

| Appendix IV: Real Estate Transfer Fee Exemptions for Calendar Year 2021 | | | | |
|---|---|--------------|--------------|--------------|
| Statutory Reference | Exemption | County | State | Total |
| 77.25 (18) | Transfers of property to a local exposition district organized under Subchapter II of Chapter 229, Wis. Stats., are exempt from the fee. | N/A | N/A | \$0 |
| 77.25 (20) | Conveyances from a fiduciary which held property for the benefit of an unincorporated nonprofit association to the unincorporated nonprofit association in the association's own name are exempt from the fee. | \$4,400 | \$17,500 | \$21,900 |
| 77.25 (21) | Conveyances of transmission facilities or land rights for transmission facilities by a utility company to a transmission company in exchange for securities in the transmission company are exempt from the real estate transfer fee. | \$200 | \$800 | \$1,000 |
| TOTAL | | \$13,775,600 | \$55,101,700 | \$68,877,300 |

^{*}Conveyances under these exemptions are not required to file real estate transfer return.